

Phil Norrey
Chief Executive

To: The Members of the Torridge
Highways and Traffic Orders
Committee

County Hall
Topsham Road
Exeter
Devon
EX2 4QD

(See below)

Your ref :
Our ref :

Date : 5 June 2019
Please ask for : Gerry Rufolo, 01392 382299

Email: gerry.rufolo@devon.gov.uk

TORRIDGE HIGHWAYS AND TRAFFIC ORDERS COMMITTEE

Thursday, 13th June, 2019

A meeting of the Torridge Highways and Traffic Orders Committee is to be held on the above date at 10.30 am at The Great Torrington Town and Community Hall, High Street, Torrington. Devon, EX38 8HN to consider the following matters.

P NORREY
Chief Executive

A G E N D A

PART 1 OPEN COMMITTEE

- 1 Apologies for Absence
- 2 Election of Chair and Vice Chair
(N.B. In accordance with the County Council's Constitution, the Chair and Vice-Chair must be County Councillors)
- 3 Minutes
Minutes of the meeting held on 26 February 2019, (previously circulated)
- 4 Items Requiring Urgent Attention
Items which in the opinion of the Chairman should be considered at the meeting as matters of urgency.

MATTERS FOR DECISION

- 5 Doing What Matters
Presentation by the Chief Officer for Highways, Infrastructure Development and Waste

Electoral Divisions(s): All in Torridge

- 6 A39 Bucks Cross Safety Assessment (Pages 1 - 6)
Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/19/45), attached

Electoral Divisions(s): Bideford West & Hartland
- 7 Winkleigh Airfield: Use as a Car Park by HGVs
(In accordance with Standing Order 23(2) Councillor Saywell has requested that the Committee consider this matter)

Electoral Divisions(s): Torrington Rural
- 8 Correcting Speed Limit Anomalies: Placement of Signage
(In accordance with Standing Order 23(2) Councillor Saywell has requested that the Committee consider this matter)

Electoral Divisions(s): All in Torridge
- 9 Condition of the Road between Moorhead and Littleham Village
(In accordance with Standing Order 23(2) Councillor Hellyer has requested that the Committee consider this matter)

Electoral Divisions(s): Bideford East

MATTERS FOR INFORMATION

- 10 Delegated Powers (Pages 7 - 8)
Report of the Chief Officer for Infrastructure Development and Waste (HIW/19/46), attached

Electoral Divisions(s): Bideford East
- 11 Dates of Meetings
Tuesday, 8 October 2019 and Tuesday, 24 March 2020.

PART II - ITEMS WHICH IN THE OPINION OF THE CHAIRMAN MAY BE TAKEN IN THE ABSENCE OF THE PRESS AND PUBLIC

Nil

Part II Reports

Members are reminded that Part II reports contain exempt information and should therefore be treated accordingly. They should not be disclosed or passed on to any other person(s).

Members are also reminded of the need to dispose of such reports carefully and are therefore invited to return them to the Democratic Services Officer at the conclusion of the meeting for disposal.

Agenda Items and Attendance of District & Town/Parish Councillors

Under the provisions of Standing Order 23, any member of the HATOC (including the District Council representatives) may put an item on the Agenda for the HATOC relevant to the functions of the Committee, subject to them giving notice in writing to the Chief Executive of the matter to be discussed by 9.00am on the eighth working day before the meeting.

Any member of the District Council for the area covered by the HATOC who is not a member of the Committee, or a Town or Parish Councillor within the area covered by the HATOC, may, after giving 24 hours' notice in writing to the Chief Executive, attend and speak to any item on the Agenda with the consent of the Committee.

For further information please contact Gerry Rufolo on 01392 382299.

Membership

County Councillors

Councillors A Eastman, L Hellyer, T Inch, B Parsons and A Saywell

Torridge District Council/DALC

Councillors Mckenzie, R Wiseman and A Hewitt

Declaration of Interests

Members are reminded that they must declare any interest they may have in any item to be considered at this meeting, prior to any discussion taking place on that item.

Access to Information

Any person wishing to inspect any minutes, reports or lists of background papers relating to any item on this agenda should contact Gerry Rufolo on 01392 382299. Agenda and minutes of the Committee are published on the Council's Website and can also be accessed via the Modern.Gov app, available from the usual stores.

Webcasting, Recording or Reporting of Meetings and Proceedings

The proceedings of this meeting may be recorded for broadcasting live on the internet via the 'Democracy Centre' on the County Council's website. The whole of the meeting may be broadcast apart from any confidential items which may need to be considered in the absence of the press and public. For more information go to: <http://www.devoncc.public-i.tv/core/>

In addition, anyone wishing to film part or all of the proceedings may do so unless the press and public are excluded for that part of the meeting or there is good reason not to do so, as directed by the Chair. Any filming must be done as unobtrusively as possible from a single fixed position without the use of any additional lighting; focusing only on those actively participating in the meeting and having regard also to the wishes of any member of the public present who may not wish to be filmed. As a matter of courtesy, anyone wishing to film proceedings is asked to advise the Chair or the Democratic Services Officer in attendance so that all those present may be made aware that is happening.

Members of the public may also use Facebook and Twitter or other forms of social media to report on proceedings at this meeting. An open, publicly available Wi-Fi network (i.e. DCC) is normally available for meetings held in the Committee Suite at County Hall. For information on Wi-Fi availability at other locations, please contact the Officer identified above.

Public Participation

Any member of the public resident in the administrative area of the County of Devon may make a presentation on any proposed traffic order being considered by the Committee. Any request to make a presentation must be given to the Chief Executive's Directorate, County Hall, Exeter by 12 noon on the fourth working day before the relevant meeting. The name of the person making the presentation will be recorded in the minutes.

For further information please contact Gerry Rufolo on 01392 382299.

Emergencies

In the event of the fire alarm sounding leave the building immediately by the nearest available exit, following the fire exit signs. If doors fail to unlock press the Green break glass next to the door. Do not stop to collect personal belongings, do not use the lifts, do not re-enter the building until told to do so.

Mobile Phones

Please switch off all mobile phones before entering the Committee Room or Council Chamber

If you need a copy of this Agenda and/or a Report in another format (e.g. large print, audio tape, Braille or other languages), please contact the Information Centre on 01392 380101 or email to: centre@devon.gov.uk or write to the Democratic and Scrutiny Secretariat at County Hall, Exeter, EX2 4QD.



Induction loop system available

HIW/19/45

Torridge Highways and Traffic Orders Committee
13 June 2019

A39 Bucks Cross Safety Assessment

Report of the Chief Officer for Highways, Infrastructure Development and Waste

Please note that the following recommendations are subject to consideration and determination by the Committee before taking effect.

Recommendation: It is recommended that:

- (a) Members note the contents of this report;**
- (b) the Stage 4 Safety Audit report be brought back to this Committee when it becomes available so that Members can determine whether any further action is required.**

1. Background/Introduction

At the Torridge HATOC meeting of 26 February 2019 members requested that Officers investigate issues at Bucks Cross and report to the next meeting.

2. Main Text/Proposal

At the meeting on 26 February the Chair of Woolsery Parish Council requested the following:

- 1. That a crossing point across the A39 be funded and provided;
- 2. That an explanation be given as to why a crossing point had not been provided when the new school was built;
- 3. That the existing 40mph speed limit be extended to cover the entrance to the new school.

At the HATOC it was determined that Officers would investigate the options available with the Parish Council and report to the next meeting.

Following that meeting a safety assessment was undertaken by county council officers on 8 March 2019, a copy of the report of that assessment is attached as Appendix I.

3. Options/Alternatives

These are discussed in Appendix I.

It is intended that both the extension of the speed limit and the provision of a crossing point will be reviewed through the stage 4 (post opening and monitoring) safety audit process for the college.

Provision of a pedestrian crossing was not included in the proposals when the new school was built because it has been difficult to identify a site with sufficient width for a pedestrian refuge.

Agenda Item 6

4. Consultations/Representations/Technical Data

A crossing point and an extension of the 40mph speed limit have been requested by Woolsery Parish Council.

5. Financial Considerations

Any schemes will need a detailed design and study before the feasibility, costs and the implications on traffic flows can be fully considered. No budget has currently been identified for the proposals.

6. Environmental Impact Considerations

Improving the facilities to enable crossing of the A39 may have a positive environmental impact if it encourages people to walk in the village.

7. Equality Considerations

Improving the facilities to enable crossing of the A39 may have a positive benefit for pedestrians if it encourages people to walk in the village.

8. Legal Considerations

There are no specific legal considerations.

9. Risk Management Considerations

There has been one reported slight injury collision at Bucks Cross in the period 2014 to 2018, where a driver turning right out of the Woolsery Road hit a pedestrian who was attempting to cross the A39.

10. Public Health Impact

Improving the facilities to enable crossing of the A39 may encourage more people to walk in the village.

11. Summary/Conclusions/Reasons for Recommendations

It is recommended that any decision is deferred until the results of the Stage 4 Safety Audit become available.

Meg Booth
Chief Officer for Highways, Infrastructure Development and Waste

Electoral Division: Bideford West & Hartland

Local Government Act 1972: List of Background Papers

Contact for enquiries: John Fewings

Room No: Ryefields, Avery Hill, Rydon Road, Kingsteignton, TQ12 3QG

Tel No: 01392 383000

Background Paper	Date	File Ref.
None		

jf040619torh
sc/cr/A39 Bucks Cross Safety Assessment
01 040619

Agenda Item 6

Appendix I To HIW/19/45

A39 Bucks Cross - Safety Assessment

Team Members

- Mike Jones Senior Traffic Officer
 - Nigel Flower Strategic Safer Travel Officer, Devon County Council
-

1.0 Background

A number of concerns were raised by a member of the public at the Torridge HATOC meeting on 29 January 2019.

The issues of concern are:

1. Lack of a crossing facility in Bucks Cross, the Parish Council are requesting that any crossing includes a Pedestrian Island.
2. Annoyance that a previous S 106/278 agreement which was to have provided a crossing had never delivered and the Parish Council have not been informed why.
3. Extension of the 40mph speed limit to cover the entrance to the new college as this would also add protection to the residents of Walland Drive when exiting on the A39.

2.0 Site Visit

Friday, 8 March 2019

Weather: dry, overcast/cloudy, light winds.

3.0 Speed limit

The current speed limit through Bucks is 40mph, the most recent Speed data from Bucks Cross is from May 2010 so should only be used as a guide. In 2010 the 24hr mean speed was 32.7 mph and the 85%ile was 40.mph, this would be considered as a compliant speed limit.

At that time the daily vehicle flow was just under 7,000 vehicles in a 24hr period.

4.0 Collision data

In the last five years 2014-2018, (2018 has not been fully validated) of reported collisions there has been one slight injury collision, which occurred in 2018.

The collision involved a vehicle turning right out onto the A39 towards Bideford, the pedestrian was attempting to cross the A39. As the vehicle pulled out the pedestrian started to cross the road at the same time and the collision occurred. Both the pedestrian and driver were local.

5.0 Issue 1: Lack of a crossing facility in Bucks Cross

The crossroads at Bucks Cross has wide verges and currently provides good inter-visibility for pedestrians and vehicles entering and exiting the highway. During busy times it may take pedestrians time to cross the road waiting for gaps in the traffic flow. Currently there is no formal crossing point and pedestrians were observed crossing in a couple of different locations.

The road, including narrow central hatching appears to be a standard 7.3m wide. This is not wide enough to safely provide a refuge which would need to be at least 2.5m wide for pedestrians to use safely and maintain a minimum of 3m carriageway width. There are a couple of locations where a dropped crossing could be accommodated. One is to the west of the crossroads and one to the east.

A problem with providing dropped kerbs as an uncontrolled crossing point will be the hatching in the centre leading to the possibility of pedestrians waiting in the hatched areas to cross the road. This may already occur but was not observed during the site visit. The location east of the crossroads would possibly require significant changes to signing to achieve adequate inter-visibility between motorist and pedestrians.

6.0 Issue 2: previous S 106/278 agreement

From site observations siting a pedestrian island would not have been possible without significant investment.

If the 2 bus laybys were to be filled in and revert to the more usual on road stops there may be potential to use the space to construct an adequate pedestrian refuge and localised road widening. The costs involved would be significant, but this would also provide an effective traffic calming feature within the village.

7.0 Issue 3: Extension of 40mph limit

As part of the Road safety audit process for the new college the speed limit was discussed. During the stage 3 road safety audit visit the college assured the audit team that no students crossed the road and so it was agreed that this issue would be reviewed in the stage 4 audit.

Visibility from the Walland Drive junction was observed to be excellent in each direction. There are no reported injury collisions in the previous five years 2014-2018 (2018 data not yet fully validated). There is one reported collision between Walland drive and the college and that was due to a puncture.

As discussed in previous e-mails, the appearance of the road approaching the school junction does not encourage lower speeds apart from the presence of street lighting

Agenda Item 6

which, from the wide speed distribution observed in the survey, does provide some uncertainty regarding the actual speed limit. This is not necessarily a good thing as a wide differential of speeds regarded as acceptable by drivers on the same section of road may result in collisions. The function of the road carrying both local/school traffic as well as longer distance commuters/freight does not lend itself well to a lower speed limit, particularly as the section of road between the school junction and Bucks Cross returns to rural tree lined without street lighting for approx. 500m. The spread of speeds throughout a 24 hour period shows that higher volumes and school activity result in Mean Speeds of 41.5mpm and 85th%ile of 54mph. As volumes drop and away from either end of the school day average speeds increase to around 50mph and 85th%iles exceed 60mph.

The speed limit will be reviewed through the Stage 4 road safety audit process for the college.

10.0 Conclusions

Issue 1: Whilst it may take time on occasions to cross the road it is not inherently dangerous. It would benefit from having pedestrian refuge installed to aid the crossing of the A39 but this would not be a casualty reduction scheme as all casualty reduction sites are prioritised by the severity and number of collisions occurring at the location.

The installation of a pedestrian refuge would have a number of engineering challenges, any change to the width of the road could decrease the inter-visibility for vehicles entering the A39 from the side roads, introducing a danger that is not currently there.

Issue 2: It has been difficult to identify a site where a crossing with a pedestrian refuge may be placed. This will be reviewed as part of the Stage 4 Road Safety Audit.

Issue 3: This will be reviewed as part of the stage 4 road safety audit.

HIW/19/46

Torrige Highways and Traffic Orders Committee
13 June 2019

Actions Taken Under Delegated Powers

Report of Chief Officer for Highways, Infrastructure Development and Waste

Please note that the following recommendation is subject to consideration and determination by the Committee before taking effect.

Recommendation: It is recommended that the report be noted.

1. Summary

In accordance with Minute *2 of the Meeting of this Committee on 2 July 2003 this report details the actions taken under Delegated Powers since the last meeting and, where appropriate, in consultation with the Chairman and Local Members.

2. Actions on Advertised Traffic Orders

Since the last meeting of this Committee, a number of Traffic Orders have been progressed and where objections have been received, these have been dealt with by a consultation with the Chairman and Local Members. Details of these matters are listed below.

Location	Proposal	Action
Various streets in Bideford	Introduction and removal of mandatory disabled bays	Traffic regulation order advertised and implemented after consultation with Local County Councillors and HATOC Chair as no objections were received to the bays in this area.

Meg Booth
Chief Officer for Highways, Infrastructure Development and Waste

Electoral Division: Bideford East

Local Government Act 1972: List of Background Papers

Contact for enquiries: Amy Garwood

Room No: ABG Lucombe House, County Hall, Topsham Road, Exeter

Tel No: 0345 155 1004

Background Paper

Date

File Ref.

None

ag030619torh
sc/hq/action under delegated powers
2 hq 040619

